

**RUTGERS UNIVERSITY, CAMPUS AT NEWARK**  
**GRADUATE DEPARTMENT OF PUBLIC ADMINISTRATION**

Administrative Politics  
611:01

Norma M. Riccucci  
Spring 2004

riccucci@andromeda.rutgers.edu  
HILL HALL 721

973.353.5093, ext. 16

**Course Description**

This course examines the relationship between politics and administration at the federal level of government. It looks at the powerful role that bureaucracy plays in American society, and how this "fourth branch of government" interacts with the President, Congress, the judiciary, citizens and interest groups to formulate and implement public policy. Students will gain experience in teaching and leading seminar discussions. Students are expected to fully participate in classroom discussions.

**Required Texts:**

Allison, Graham and Philip Zelikow. 1999. *Essence of Decision*. New York: Longman Press.

Riccucci, Norma M. 1995. *Unsung Heroes: Federal Execucrats Making a Difference*. Washington, D.C.: Georgetown University Press.

**Course Requirements:**

Class Participation			25%
Class Presentation			25%
Paper			
Oral Presentation	April 26/May 3		15%
Written Version	due May 3		35%

1. Student participation will be judged according to involvement in classroom discussions and presentations.
2. Students are required to write and orally present a paper addressing a topic related to class materials.

**Topics and Readings:**

January 26      Introduction

- Management and Politics
- Presidential v. Parliamentary System

Readings:

*The Constitution of the United States of America, 1788:*

<http://www.house.gov/Constitution/Constitution.html>

Alexander Hamilton, John Jay, and James Madison, "Federalist Papers," nos. 9 and 51. *The Federalist*. (Originally Published in 1787):

<http://www.yale.edu/lawweb/avalon/federal/fed.htm>

Alexis de Tocqueville, "The Need to Study What Happens in the States Before Discussing the Government of the Union" *Democracy in America*, Chapter 5 (Originally published in 1848):  
[http://xroads.virginia.edu/~HYPER/DETOC/1\\_ch05.htm](http://xroads.virginia.edu/~HYPER/DETOC/1_ch05.htm)

February 2 The Rise of the Administrative State

-- The Growth of Bureaucracy  
-- Functions of the Bureaucracy  
-- Structure of U.S. Government

Readings:

Michael S. Lewis-Beck and Tom W. Rice. "Government Growth in the United States." *The Journal of Politics*, Vol. 47, No. 1. (Feb., 1985), pp. 2-30:

<http://links.jstor.org/sici?sici=0022-3816%28198502%2947%3A1%3C2%3AGGITUS%3E2.0.CO%3B2-3>

February 9 Sources of Bureaucratic Power

-- Where do bureaucrat's get their power?  
-- Why do some Bureau's have more power than others?

Readings:

Riccucci, Chapters 1, 5, & 8

February 16 The President and the Bureaucracy

Readings:

Riccucci, Chapters 3 & 4

Allison and Zelikow, Introduction and Chapters 1 & 2

February 23 Congress and the Bureaucracy

Readings:

Riccucci, Chapter 6

Joel D. Aberbach and Bert A. Rockman. "Bureaucrats and Clientele Groups: A View from Capitol Hill." *American Journal of Political Science*, Vol. 22, No. 4. (Nov., 1978), pp. 818-832:

<http://links.jstor.org/sici?sici=0092-5853%28197811%2922%3A4%3C818%3ABACGAV%3E2.0.CO%3B2-8>

March 1 The Judiciary and the Bureaucracy

Readings:

Riccucci, Chapter 2

David H. Rosenbloom. "Public Administrators and the Judiciary: The 'New Partnership.'" *Public Administration Review*, 47 (Jan/Feb 1987): 75-83.

March 8                    Organizations and Interest Group Politics

Readings:

Riccucci, Chapter 7

Allison and Zelikow, Chapters 3 & 4

March 15                  Spring Break

March 22                  Citizen Participation & Bureaucracy

Readings:

John Clayton Thomas. "Citizen-initiated Contacts with Government Agencies: A Test of Three Theories." *American Journal of Political Science*, Vol. 26, No. 3. (Aug., 1982), pp. 504-522:

<http://links.jstor.org/sici?sici=0092-5853%28198208%2926%3A3%3C504%3ACCWGAA%3E2.0.CO%3B2-B>

Elaine B. Sharp. "Citizen-Demand Making in the Urban Context." *American Journal of Political Science*, Vol. 28, No. 4. (Nov., 1984), pp. 654-670:

<http://links.jstor.org/sici?sici=0092-5853%28198411%2928%3A4%3C654%3ACMITUC%3E2.0.CO%3B2-%23>

March 29                  ASPA Conference

April 5

The Media and Bureaucratic Politics

Readings:

Daniel P. Carpenter. "Groups, the Media, Agency Waiting Costs, and FDA Drug Approval." *American Journal of Political Science*, Vol. 46, No. 3. (July, 2002), pp. 490-505:

<http://links.jstor.org/sici?sici=0092-5853%28200207%2946%3A3%3C490%3AGTMAWC%3E2.0.CO%3B2-2>

David L. Protess, et. al. "The Impact of Investigative Reporting on Public Opinion and Policymaking Targeting Toxic Waste" *Public Opinion*

*Quarterly*, Vol. 51, No. 2. (Summer, 1987), pp. 166-185:

<http://links.jstor.org/sici?sici=0033-362X%28198722%2951%3A2%3C166%3ATIOIRO%3E2.0.CO%3B2-2>

April 12

Iron Triangles & Policy Networks

Readings:

Paul E. Peterson. "The Rise and Fall of Special Interest Politics." *Political Science Quarterly*, Vol. 105, No. 4. (Winter, 1990-1991), pp. 539-556:

<http://links.jstor.org/sici?sici=0032-3195%28199024%2F199124%29105%3A4%3C539%3ATRAFOS%3E2.0.CO%3B2-I>

Daniel McCool. "Subgovernments as Determinants of Political Viability." *Political Science Quarterly*,

Vol. 105, No. 2. (Summer, 1990), pp. 269-293:

<http://links.jstor.org/sici?sici=0032-3195%28199022%29105%3A2%3C269%3ASADOPV%3E2.0.CO%3B2-F>

April 19            Administrative Power as Political Power: The Cuban  
Missile Crisis

Readings:

Allison and Zelikow, Chapters 5, 6 & 7

April 26            Paper Presentations and Discussion

May 3                Paper Presentations and Discussion